

Message Text

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ACTION EUR-12

INFO OCT-01 EA-10 ISO-00 CIAE-00 COME-00 DODE-00
DOTE-00 EB-08 FMC-01 INR-07 NSAE-00 CG-00 DLOS-09
OES-07 AID-05 CEA-01 FRB-03 IO-13 NEA-10 USIA-06
OPIC-03 SP-02 TRSE-00 LAB-04 SIL-01 AGRE-00
OMB-01 SS-15 /119 W
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R 121205Z SEP 77

FM AMEMBASSY STOCKHOLM

TO SECSTATE WASHDC 1657

INFO AMEMBASSY BONN

USMISSION BERLIN

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY HELSINKI

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY OSLO

AMEMBASSY PARIS

AMEMBASSY REYKJAVIK

AMEMBASSY TOKYO

AMEMBASSY WARSAW

LIMITED OFFICIAL USE SECTION 1 OF 2 STOCKHOLM 3856

USEEC

USOECD

E.O. 11652: N/A

TAGS: EFIS, SW

SUBJ: DEVELOPMENTS IN THE BALTIC FISHERIES QUESTION

REF: STOCKHOLM 3582

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1. BEGIN LIMITED OFFICIAL USE: SUMMARY: THE SWEDES AND THE
SOVIETS HAVE BEGUN TO CONSIDER WAYS OF AGREEING ON BALTIC
FISHING ZONES BEFORE SWEDEN EXTENDS ITS FISHING ZONES ON JANUARY
1, 1978. SWEDEN IS PROPOSING GLOBAL QUOTAS FOR THE BALTIC AND
THE BALTIC FISHERIES CONVENTION WILL HAVE TO BE REVISED. THE
EC COMMISSION SLIPS INTO BFC DELIBERATIONS. END LIMITED

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2. BEGIN UNCLASSIFIED: THE AD HOC MEETING OF MINISTERS CALLED TO DISCUSS BALTIC FISHING QUESTIONS TOOK PLACE IN WARSAW ON SEPTEMBER 6 AND 7 (SEE REFTTEL). THE SWEDISH DELEGATION WAS DEADED BY AGRICULTURE MINISTER DAHLGREN, WHO INFORMED MEETING OF SWEDEN'S INTENTION TO EXTEND FISHING LIMITS ON JANUARY 1 NEXT YEAR AND TO CONTROL FISHING OF OTHER COUNTRIES IN ITS EXTENDED ZONE. MINISTER DAHLGREN TOLD PRESS THAT DENMARK AND WEST GERMANY DISLIKED THE SWEDISH MOVE BUT ACCEPTED THE SITUATION. FINLAND, HE CONTINUED, HAD BEEN GOOD SUPPORT FOR SWEDEN, BUT THE EAST BLOC COUNTRIES WERE DISSATISFIED.

3. MEETING REPORTEDLY DECIDED THAT WORKING GROUP WOULD STUDY WAY TO AMEND PART OF GDANSK CONVENTION ON BALTIC FISHING DEALING WITH QUOTAS (SUBSECTIONS OF ARTICLE X) TO MEET SWEDISH REQUEST. WORKING GROUP WILL PREPARE DRAFT AMENDMENT BY DECEMBER, AFTER WHICH IT WILL BE DISCUSSED AT FURTHER AD HOC MEETING IN POLAND.

4. PRESS SAYS SWEDEN WILL NOT INITIATE BILATERAL NEGOTIATIONS WITH INDIVIDUAL CONVENTION SIGNATORIES TO ARRIVE AT QUOTAS THAT CAN BE FISHED IN EXTENDED SWEDISH ZONE OF BALTIC NEXT YEAR.

5. PAPERS ALSO CARRIED SWEDISH NEWS AGENCY INTERVIEW WITH DANISH MEMBER OF COMMON MARKET COMMISSION, FINN GUNDELACH, LIMITED OFFICIAL USE

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WHO ALSO ATTENDED FISHERIES MEETING IN WARSAW. GUNDELACH WAS REPORTED AS SAYING THAT EC WAS PREPARED, AT VERY SHORT NOTICE, TO EXTEND THE DANISH FISHING ZONE IN THE BALTIC TO PROTECT FISHING OFF ISLAND OF BORNHOLM. "THIS WILL OCCUR IF IF THE SOVIET UNION AND POLAND EXTEND THEIR FISHING LIMITS IN THE BALTIC IN THE SAME WAY AS SWEDEN INTENDS TO DO", GUNDELACH TOLD THE NEWS AGENCY. "AND IT IS MY PERSONAL VIEW THAT THE TWO EAST BLOC COUNTRIES ARE GOING TO". ARTICLE SAYS THAT GUNDELACH'S BELIEF IS BASED ON BEHAVIOR OF SOVIET UNION AND POLAND AT MEETING.

6. SWEDEN REPORTEDLY INDICATED TO EC RECENTLY THAT COUNTRY WOULD TAKE FAVOURABLE ATTITUDE TO CONTINUED DANISH FISHING IN EXTENDED SWEDISH ZONE IF EC RECIPROCATED BY IMPROVING THE LOT OF SWEDISH WESTCOAST FISHERMEN IN NORTH SEA. GUNDELACH INTERVIEW INDICATED THAT EC WAS SKEPTICAL ABOUT SWEDISH REQUEST TO BE ALLOWED TO FISH FOR COD IN NORTH SEA BUT RECOGNIZED THAT THERE WAS IMBALANCE BETWEEN EC FISHING IN SWEDISH WATERS AND SWEDISH FISHING IN EC WATERS. GUNDELACH SAID MATTER WOULD BE DISCUSSED AT EC MINISTERIAL MEETING AT END OF NEXT MONTH. END UNCLASSIFIED.

7. BEGIN LIMITED OFFICIAL USE. COMMENT: EMBASSY OFFICER HAS TALKED WITH AMBASSADOR HANS DANIELIUS, LEGAL ADVISER OF THE FOREIGN MINISTRY AND CLAES SENNING, HEAD OF THE MINISTRY OF AGRICULTURE'S INTERNATIONAL SECRETARIAT ABOUT RECENT DEVELOPMENTS ON THE BALTIC FISHERIES QUESTION. BOTH HAD ACCOMPANIED MINISTER OF AGRICULTURE DAHLGREN TO USSR IN AUGUST, AND BOTH WERE IN WARSAW FOR THE MINISTERIAL LEVEL MEETING SEPTEMBER 7. DANIELIUS WILL HEAD THE SWEDISH DELEGATION TO THE REGULAR MEETING OF BALTIC FISHERIES COMMISSION IN WARSAW SEPTEMBER 13-20. FOLLOWING IS A SUMMARY OF THE CONVERSATIONS.

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8. NEGOTIATIONS WITH THE USSR CONTINUE TO BE DIFFICULT.
IN THE MOSCOW TALKS, USSR FISHERIES MINISTER ISHKOV PLEADED
LACK OF AUTHORITY TO DISCUSS THE BALTIC MIDLINE BUT PROPOSED THAT

EACH SIDE THINK ABOUT A TEMPORARY SOLUTION ALONG THE LINES OF THE USSR-NORWAY BARENTS SEA SETTLEMENT. THAT IS, AGREE TO DISAGREE ON FINAL FISHING BOUNDRIES BUT AGREE ON GREY AREAS OF JOINT JURISDICTION. DANIELIUS SUGGESTED THAT THE AREA CONTAINED BETWEEN THE SOVIET-CLAIMED LINE JUST OFF GOTLAND AND THE SWEDISH-LIMITED OFFICIAL USE

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CLAIMED LINE MUCH MORE TO THE EAST OF GOTLAND BE CONSIDERED A GREY AREA. ISHKOV DECLINED SAYING IT GAVE TOO MUCH IMPLICIT IMPORTANCE TO THE SWEDISH-CLAIMED LINE. APPARENTLY BOTH SIDES ARE THINKING ABOUT THIS IDEA AND WILL MEET AGAIN IN OCTOBER. DANIELIUS NOTED HOW CONTROVERSIAL THE GRAY AREAS OF THE BARENTS SEA AGREEMENT HAD BECOME IN NORWAY, IMPLYING THAT THE GOS WILL BE CAUTIOUS ABOUT GIVING UP TO JOINT ADMINISTRATION MUCH OF THE SWEDISH-USSR ZONE AND THEREBY POSSIBLY CREATING PROBLEMS IN THE RIKSDAY WITH THE SOCIAL DEMOCRATS.

9. THE MINISTERIAL MEETING JUST CONCLUDED (SEPT 6-7) WAS PROPOSED BY THE SOVIETS INITIALLY AS A MEANS OF BRINGING TOGETHER PRESUMED OPPONENTS OF SWEDEN'S UNILATERAL EXTENSION OF ITS FISHING WATERS. HOWEVER, THE ACTION OF THE SWEDISH RIKSDAG HAD ARMED TO GOS IN THE MEANTIME WITH A MANDATE TO PROCEED WITH THE EXTENSION OF FISHING ZONES. SENNING SAID THERE HAD BEEN SOME TALK OF ABANDONING THE MINISTERIAL MEETING AS A FUTILE EXERCISE. IT WENT AHEAD, HOWEVER, AND, INTERALIA, AFFORDED THE EC COMMISSION THE OPPORTUNITY TO GET INVOLVED IN THE BFC. SENNING SAID THE EC COMMISSION HAD ASKED TO ATTEND THE MINISTERIAL MEETING AS AN OBSERVER BUT WITH THE RIGHT TO PARTICIPATE IN THE DISCUSSIONS. THE COMMISSION HAS ASKED FOR THE SAME STATUS AT BFC MEETING, SEPT 13-20, BUT WILL SEND A LOWER-LEVEL DELEGATION. WRANGLING OVER WHETHER AND HOW TO INCLUDE THE EC COMMISSION IN THE MINISTERIAL MEETING COMMUNIQUE WAS INTENSE AND INCONCLUSIVE, SO NO COMMUNIQUE WAS ISSUED. ON THE QUESTION OF EC PARTICIPATION, THE SWEDES ARE PREPARED TO SIT BACK AND LET THE DANES AND WEST GERMANS ARGUE WITH EAST EUROPEANS.

10. REGARDING QUOTAS, THOSE SET BY THE 1973 BFC CONVENTION HAVE NEVER SATISFIED THE SWEDES. NOW THAT THEY PLAN TO EXTEND THEIR FISHING ZONE TO INCLUDE A LION'S SHARE OF THE BALTIC, IT IS CLEAR TO THE SWEDES THAT THE QUOTA SYSTEM NEEDS A COMPLETE LIMITED OFFICIAL USE

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REVISION. THEY ARE PROPOSING THAT A GLOBAL QUOTA FOR THE BALTIC BE SET (SPECIES BY SPECIES) AND NATIONAL QUOTAS THEN BE ESTABLISHED WITHIN THE GLOBAL LIMIT. THEY ALSO INTEND THAT THERE BE AN AGREEMENT BY ALL TO THESE QUOTAS. SINCE THE EC COMMISSION

HAS ASSUMED RESPONSIBILITY FOR ITS MEMBERS IN FISHING MATTERS SINCE 1973, THE REVISIONS MAY HAVE TO ALLOW FOR THE NEGOTIATION OF EC MEMBERS QUOTAS IN THE BALTIC, IN ADDITION TO THOSE WHICH THE DANES AND WEST GERMANS HAVE AS RIPARIAN STATES.

11. DANELIUS SAID THAT IN ADDITION TO THE OCTOBER TALKS WITH THE USSR SWEDEN WOULD PROBABLY BE ENGAGED IN BILATERAL TALKS WITH THE OTHER INTERESTED PARTIES.

12. EMBASSY RECALLS THAT THE GOS IS EMPOWERED BY THE RIKSDAG TO EXTEND ITS FISHING ZONES ON JANUARY 1, UNILATERALLY IF NECESSARY, MUCH AS SWEDES DISLIKE TO UNDERTAKE UNILATERAL MOVES. DANELIUS AND SENNING AGREE WITH GUNDELACH THAT THE USSR AND POLAND WILL EXTEND THEIR FISHING ZONES SOON. SENNING NOTES THAT WHEN THE SOVIETS EXTEND, THE FINNS WILL FOLLOW. HE POINTS OUT THAT HE EXPECTS LITTLE PRACTICAL DIFFICULTY WITH THE FINNS, BECAUSE BOTH FISHING FLEETS WILL CONTINUE TO FISH IN EACH COUNTRY'S WATERS.

13. DANELIUS WILL BE ACCOMPANIED TO WARSAY BY TORE GUSTAFFSSON OF THE MINISTRY OF AGRICULTURE, LENNART HANNERZ, HEAD OF THE SWEDISH FISHERIES BOARD, AND TWO MEMBERS OF THE SWEDISH FISHERMAN'S UNION. END LIMITED OFFICIAL USE.
PERRY

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Message Attributes

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